

DRAFT RESOLUTION NO.: FL.21-2019-20

TO THE HONORABLE, THE OUTAGAMIE COUNTY BOARD OF SUPERVISORS

LADIES AND GENTLEMEN:

1 Outagamie County is a member of the East Central Wisconsin Regional Planning
2 Commission (ECWRPC). Outagamie County's 2019 levy contribution (dues) were
3 \$236,437, and have since increased to \$240,904 for 2020. Outagamie County's
4 contributions, when adjusted for population, are more than double the per capita rate peer
5 counties in comparable regional planning commissions are paying for similar core services.
6 Given state and county budgetary constraints, the disparity in dues paid by Outagamie
7 County has caused concern from both administration and county board leadership. These
8 concerns were raised to East Central Wisconsin Regional Planning Commission staff as
9 well as to its Steering Committee. The Executive Director of the ECWRPC responded by
10 indicating that he would take the county's concerns into consideration when formulating a
11 Strategic Plan, which was to be completed by the end of 2019. The completion of the
12 Strategic Plan has now been delayed until at least March of 2020. Irrespective of the
13 completion date of the plan, it is evident from the ECWRPC's meetings with the Outagamie
14 County Finance Committee, their initial draft of the Strategic Plan's key recommendations
15 and presentation to the ECWRPC Steering Committee, that there are no appreciable plans
16 to strategically restructure ECWRPC's programming and operations as a means of
17 reducing Outagamie County's levy contributions.

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19 This resolution authorizes Outagamie County's withdrawal from ECWRPC effective
20 December 31, 2020. Pursuant to Sec. 66.0309 (16), a county member of a regional
21 planning commission may, by a vote of 2/3 majority of the members elect of the county
22 board, withdraw from membership of its regional planning commission at the end of a
23 fiscal year, as long as the resolution is passed at least 6 months before the effective date of
24 withdrawal.

25
26 This resolution also authorizes termination of the Agreement for the Administration of
27 Certain County-Adopted Non-Metallic Mining Reclamation Ordinances, and that such
28 services be provided by Outagamie County and funded with program revenue. In
29 accordance with the agreement, notice of termination must be given at least 120 days prior
30 to the effective date of termination.

31
32 NOW THEREFORE, the undersigned members of the Finance Committee recommend
33 adoption of the following resolution.

34 BE IT RESOLVED, that the Outagamie County Board of Supervisors does, hereby, elect
35 to withdraw from the East Central Wisconsin Regional Planning Commission, effective December
36 31, 2020, and

37 BE IT FURTHER RESOLVED, that Outagamie County Board of Supervisors, does hereby
38 give notice, that it will terminate the Agreement for the Administration of Certain County-Adopted

1 Non-Metallic Mining Reclamation Ordinances effective December 31, 2020 and that such services
2 provided under the terms of the agreement shall be administered by Outagamie County, and

3 BE IT FINALLY RESOLVED, that the Outagamie County Clerk be directed to forward a
4 copy of this resolution to the Outagamie County Executive, the Outagamie County Corporation
5 Counsel, the Outagamie County Development and Land Services Director, and the Outagamie
6 County Finance Director.

7 Dated this ____ day of January, 2020.

8 Respectfully Submitted,
9 FINANCE COMMITTEE

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Kevin Sturn

Nadine Miller

Mike Thomas

Chris Croatt

Pete Marcks

Duly and officially adopted by the County Board on: _____

Signed: _____
Board Chairperson

County Clerk

Approved: _____

Vetoed: _____

Signed: _____
County Executive

**COMPARISON OF COUNTY COSTS FOR REGIONAL PLANNING COMMISSIONS /
 METROPOLITAN PLANNING ORGANIZATIONS**

Table 1. East Central RPC 2019 Levy Contributions, by Member County

County	Population*	RPC Levy	Per Capita
Outagamie	184,541	\$ 236,437	\$ 1.28 + Non-metallic mining revenue
Winnebago	170,025	\$ 199,713	\$ 1.17 + Non-metallic mining revenue
Calumet	52,658	\$ 60,016	\$ 1.14
Fond du Lac	104,035	\$ 116,752	\$ 1.12
Waupaca	52,217	\$ 64,965	\$ 1.24 + Non-metallic mining revenue
Shawano	41,655	\$ 49,031	\$ 1.18 + Non-metallic mining revenue
Waushara	24,441	\$ 39,906	\$ 1.63
Menominee	4,258	\$ 4,934	\$ 1.16
TOTAL OF MEMBERS	633,830	771,753	\$ 1.22 AVERAGE PER CAPITA, WEIGHTED BY POP.
Marquette	15,408	N/A	N/A <i>Withdrew membership</i>
Green Lake	19,174	N/A	N/A <i>Withdrew membership</i>

*Wisconsin DOA, 2018 Population Estimates

Table 2. Outagamie County's Comparable Counties (Members of Other RPCs)

County	Population**	RPC	Total Levy		Per Capita RPC/
			RPC/MPO*	MPO County Levy	
Eau Claire	102,816	WCRPC	\$ 60,678	\$	0.59
Marathon*	135,922	NCRPC	\$ 76,263	\$	0.56
LaCrosse*	119,193	MRRPC	\$ 73,381	\$	0.62
Sheboygan	115,924	BLRPC	\$ 55,928	\$	0.48
				\$	0.56 AVERAGE PER CAPITA, WEIGHTED BY POP.
Outagamie	184,541	ECWRPC	\$ 236,437	\$	1.28

*MPO is separate from RPC (LaCrosse, Marathon), but county's "Local Levy" share of MPO Costs included in total

**Wisconsin DOA, 2018 Population Estimates

NOTE: Comparable counties were selected based on a combination of geography, population characteristics, county/metro land use makeup, RPC membership status, & RPC core services offered (MPO/transportation; SSA; EDA/EDD; Local Assistance). Per capita calcs. were used to account for differences & costs related to planning for a larger population. Winnebago & Fond du Lac Co. data are included in table 1, as ECWRPC members. RPC county levy contributions are ultimately calculated using an equalized value formula.

Table 3. Outagamie County Cost Estimate, with comparable County RPC/MPO per capita costs applied

	LOW	AVE	HIGH	O.C.	E.C.
Levy Estimate	\$ 88,580	\$ 103,343	\$ 114,415	\$ 236,437	n/a
Per Capita	\$ 0.48	\$ 0.56	\$ 0.62	\$ 1.28	\$ 1.22

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**COMPARABLE COUNTY'S RPC MATRIX OF CORE SERVICES
 (ON REVERSE)**

Table 4. MATRIX OF CORE SERVICES FOR OUR PEER COUNTY’S RPCs

HIGH LEVEL COMPARISON OF CORE SERVICES/FUNCTIONS

This is intended to provide a high level snapshot to illustrate major RPC differences.

<i>Regional Planning Commission</i>	<i>Comp County</i>	<i>MPO/Transp. Planning</i>	<i>SSA</i>	<i>EDA/EDD</i>	<i>Regional Comp Planning</i>	<i>Local Assistance*</i>	<i>Non-Metallic Mining**</i>
	Winnebago,						
East Central RPC	Fond du Lac	X	X	X	X	X	X
Bay Lake RPC	Sheboygan	X	X	X	X	X	
North Central RPC	Marathon	(Marathon Co.)	(Marathon Co.)	X	X	X	
West Central RPC	Eau Claire	X	X	X	X	X	
Mississippi River RPC	LaCrosse	(LaCrosse Co./MPO)	(LaCrosse Co./MPO)	X	X	X	

MPO = Metropolitan Planning Organization (Long Range Transportation Planing, Transportation Improvement Planning, etc.)

SSA = Sewer Service Area Planning

EDA/EDD = Regional Economic Development Planning via US Economic Development Administration

*Local Assistance can include Grant Writing; Multimodal transportation plans, such as Bike/Ped Plans; Safe Routes to School Planning; All Hazard Mitigation Plans, Comprehensive Plans, Comprehensive Outdoor Rec Plans, etc. RPCs can use a variety of ways to cover costs for local assistance projects, with much of the costs covered either by local units or federal & state funding, minimizing the amount of county membership dues used for local assistance.

**Non metallic mining program run by fees that would otherwise be collected/retained by counties.